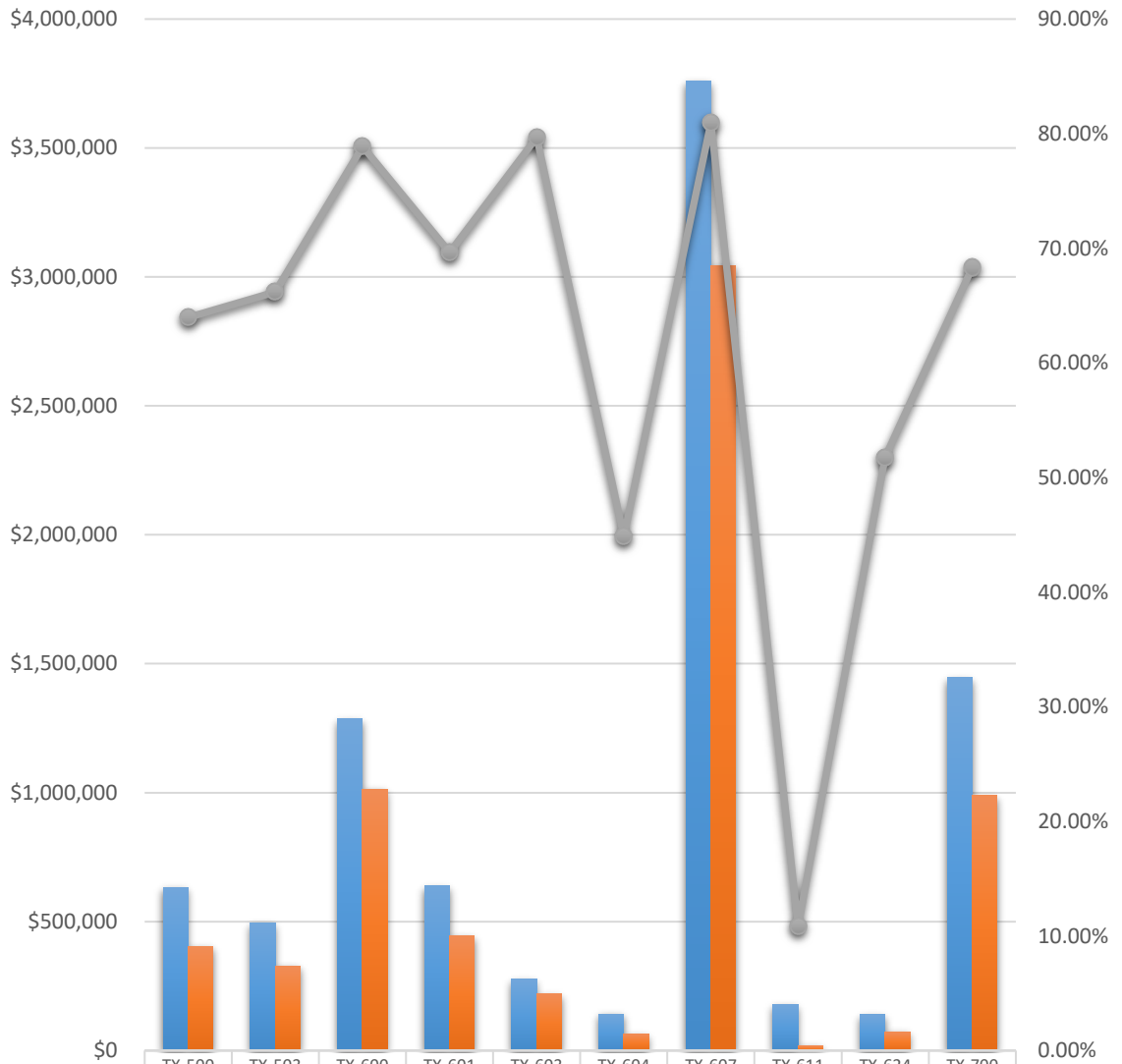


TDHCA HOMELESS PROGRAMS EXPENDITURES

ESG 2021



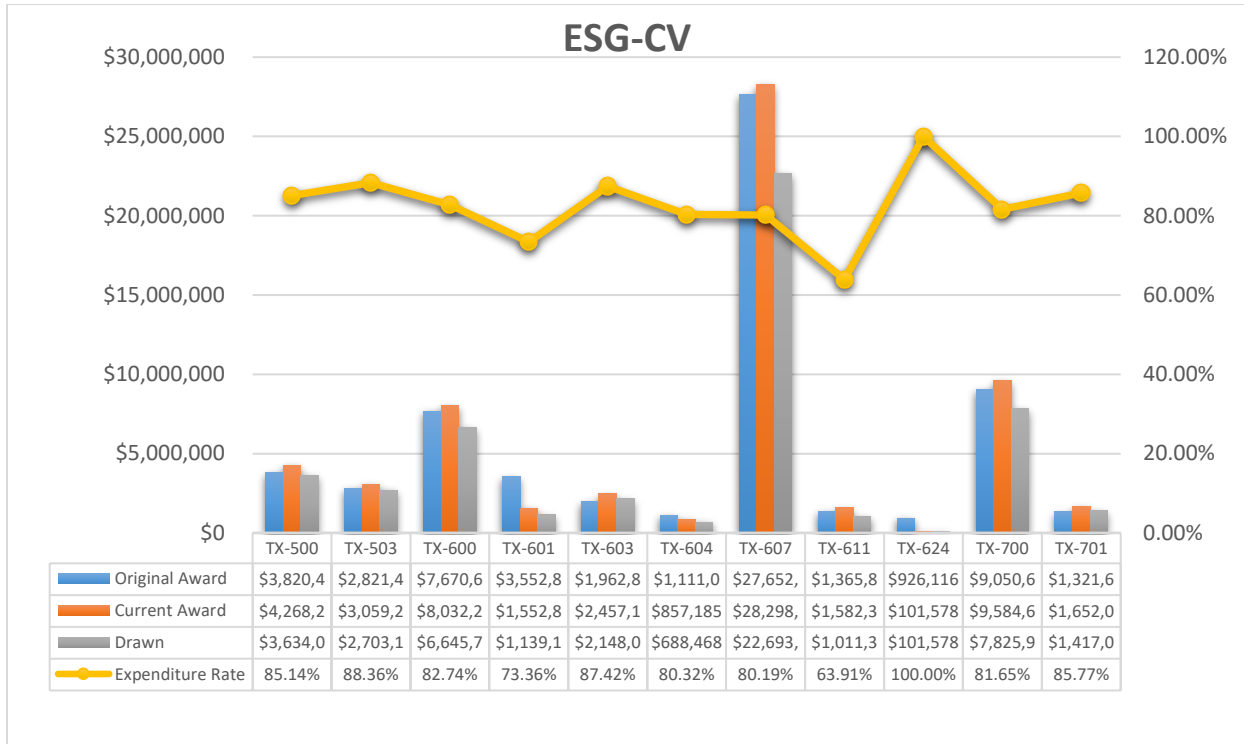
|                  | TX-500    | TX-503    | TX-600      | TX-601    | TX-603    | TX-604    | TX-607      | TX-611    | TX-624    | TX-700      |
|------------------|-----------|-----------|-------------|-----------|-----------|-----------|-------------|-----------|-----------|-------------|
| Allocation       | \$632,628 | \$494,402 | \$1,286,099 | \$638,641 | \$275,501 | \$141,910 | \$3,759,425 | \$177,523 | \$138,644 | \$1,445,919 |
| Drawn to Date    | \$404,643 | \$327,194 | \$1,014,518 | \$444,763 | \$219,478 | \$63,647  | \$3,044,846 | \$19,255  | \$71,752  | \$987,962   |
| Expenditure Rate | 63.96%    | 66.18%    | 78.88%      | 69.64%    | 79.67%    | 44.85%    | 80.99%      | 10.85%    | 51.75%    | 68.33%      |

TDHCA HOMELESS PROGRAMS EXPENDITURES

| Highly Expended Regions                          | Original Allocation | Expended           | Expenditure Rate |
|--|---------------------|--------------------|------------------|
| <b>TX-607</b>                                    | <b>\$3,759,425</b>  | <b>\$3,044,846</b> | <b>80.99%</b>    |
| Ark-Tex Council of Governments                   | \$137,111           | \$134,151          | 97.84%           |
| Bay Area Turning Point, Inc.                     | \$50,892            | \$36,851           | 72.41%           |
| Brown County Home Solutions                      | \$82,539            | \$47,898           | 58.03%           |
| Christian Community Action                       | \$266,861           | \$200,500          | 75.13%           |
| Community Action Committee of Victoria, Texas    | \$297,613           | \$288,487          | 96.93%           |
| Corpus Christi Hope House, Inc.                  | \$49,602            | \$49,602           | 100.00%          |
| Denton County Friends of the Family, Inc.        | \$243,701           | \$187,563          | 76.96%           |
| Families In Crisis, Inc.                         | \$235,015           | \$230,423          | 98.05%           |
| Family Crisis Center, Inc.                       | \$183,106           | \$124,743          | 68.13%           |
| Friendship of Women, Inc.                        | \$117,825           | \$107,288          | 91.06%           |
| La Posada Providencia                            | \$157,300           | \$93,786           | 59.62%           |
| Loaves and Fishes of the Rio Grande Valley, Inc. | \$302,373           | \$237,678          | 78.60%           |
| Mid-Coast Family Services, Inc.                  | \$342,166           | \$294,189          | 85.98%           |
| <b>Randy Sam's Outreach Shelter</b>              | <b>\$148,311</b>    | <b>\$1,185</b>     | <b>0.80%</b>     |
| Resource and Crisis Center of Galveston County   | \$167,159           | \$142,306          | 85.13%           |
| Salvation Army (Coastal Bend)                    | \$225,640           | \$220,458          | 97.70%           |
| Salvation Army (Denton)                          | \$297,397           | \$289,335          | 97.29%           |
| Salvation Army (Temple)                          | \$297,613           | \$251,578          | 84.53%           |
| <b>TX-603</b>                                    | <b>\$275,501</b>    | <b>\$219,478</b>   | <b>79.67%</b>    |
| El Paso Center for Children                      | \$117,733           | \$97,170           | 82.53%           |
| El Paso Human Services, Inc                      | \$157,768           | \$122,308          | 77.52%           |

| Lower Expended Regions | Original Allocation | Expended        | Expenditure Rate |
|------------------------|---------------------|-----------------|------------------|
| <b>TX-611</b>          | <b>\$177,523</b>    | <b>\$19,255</b> | <b>10.85%</b>    |
| City of Amarillo       | \$177,523           | \$19,255        | 10.85%           |
| <b>TX-604</b>          | <b>\$141,910</b>    | <b>\$63,647</b> | <b>44.85%</b>    |
| Salvation Army (Waco)  | \$141,910           | \$63,647        | 44.85%           |

TDHCA HOMELESS PROGRAMS EXPENDITURES



\*Expenditure Rate adjusted for Reallocation of Unused Funds.

| Highly Expended Regions            | Original Allocation | Increase         | Amended Allocation | Expended           | Expenditure Rate* |
|------------------------------------|---------------------|------------------|--------------------|--------------------|-------------------|
| <b>TX-603</b>                      | <b>\$1,962,812</b>  | <b>\$490,703</b> | <b>\$2,453,515</b> | <b>\$2,097,575</b> | <b>107%</b>       |
| El Paso Coalition for the Homeless | \$192,812           | \$48,203         | \$241,015          | \$181,446          | 94%               |
| El Paso Human Services, Inc.       | \$590,000           | \$147,500        | \$737,500          | \$709,431          | 120%              |
| La Posada Home, Inc.               | \$590,000           | \$147,500        | \$737,500          | \$590,000          | 100%              |
| Project Vida                       | \$590,000           | \$147,500        | \$737,500          | \$616,697          | 105%              |
| <b>TX-701</b>                      | <b>\$1,321,670</b>  | <b>\$330,417</b> | <b>\$1,652,087</b> | <b>\$1,417,011</b> | <b>107%</b>       |
| Twin City Mission, Inc.            | \$1,321,670         | \$330,417        | \$1,652,087        | \$1,417,011        | 107%              |

\*Based on Original Allocation

| Lower Expended Regions            | Original Allocation | Deobligated         | Amended Allocation | Expended           | Expenditure Rate* |
|-----------------------------------|---------------------|---------------------|--------------------|--------------------|-------------------|
| <b>TX-601</b>                     | <b>\$3,552,894</b>  | <b>-\$2,000,000</b> | <b>\$1,552,894</b> | <b>\$1,139,138</b> | <b>32%</b>        |
| Salvation Army (Fort Worth) Mabee | \$1,000,000         | \$0                 | \$1,000,000        | \$879,486          | 88%               |
| Tarrant County**                  | \$2,000,000         | -\$2,000,000        | \$0                | \$0                | 0%                |
| Tarrant County Homeless Coalition | \$552,894           | \$0                 | \$552,894          | \$259,652          | 47%               |
| <b>TX-624</b>                     | <b>\$926,116</b>    | <b>-\$824,538</b>   | <b>\$926,116</b>   | <b>\$101,578</b>   | <b>11%</b>        |
| NorTex Regional Planning          | \$926,116           | -\$824,538          | \$926,116          | \$101,578          | 11%               |

\*Based on Original Allocation

\*\*Voluntary



# Emergency Housing Vouchers Stability Vouchers Program

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September 28, 2022

Texas Interagency Council on Homelessness

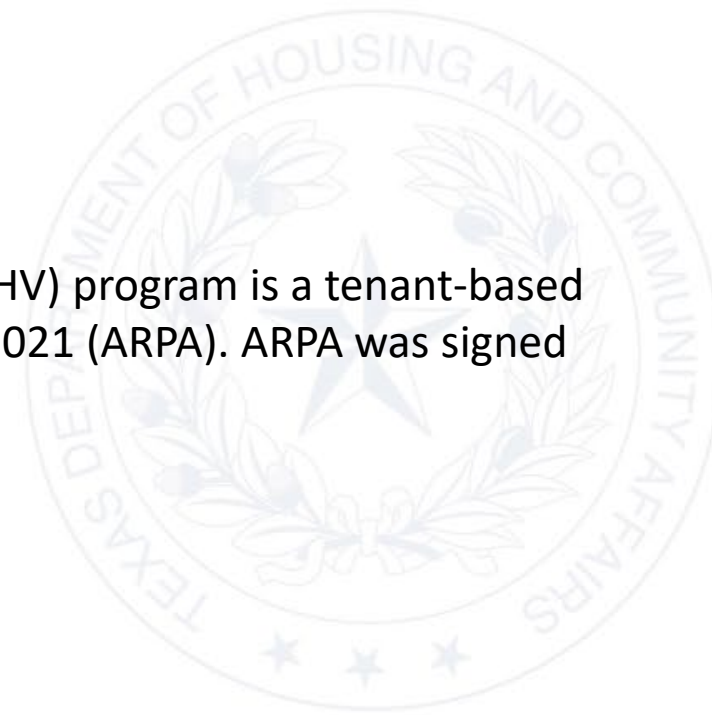
# Emergency Housing Vouchers Overview

Led by Andre Adams and the Section 8 Program, the Emergency Housing Voucher (EHV) program is a tenant-based Housing Choice Voucher program funded through the American Rescue Plan Act of 2021 (ARPA). ARPA was signed into law on March 11, 2021, and included funding for approximately 70,000 EHVs.

- EHVs are Section 8 Housing Choice Vouchers with specific eligibility requirements
- The Department was allocated 798 vouchers
- HUD requires a Memorandum of Understanding with a Continuum of Care organization
- Requires a partnership between the PHA and a CoC

**In order to be eligible for an EHV, an individual or family must meet one of the four eligibility categories:**

- Homeless
- At-risk of homelessness
- Fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking
- Recently homeless and for whom providing rental assistance will prevent the family's homelessness or having high risk of housing instability



# Texas-Sized Service Area

- TDHCA elected to serve all of the counties that were not covered by an existing Emergency Housing Voucher allocation
- TDHCA CoC Partnerships
  - Texas Homeless Network
    - Vouchers: 380
    - Counties Served: 210
    - Key Partners
      - Texas Council on Family Violence, Texas Veterans Commission, many, *many* local service providers
  - Heart of Texas Homeless Coalition
    - Vouchers: 50
    - Counties Served: 4



# Texas-Sized Service Area

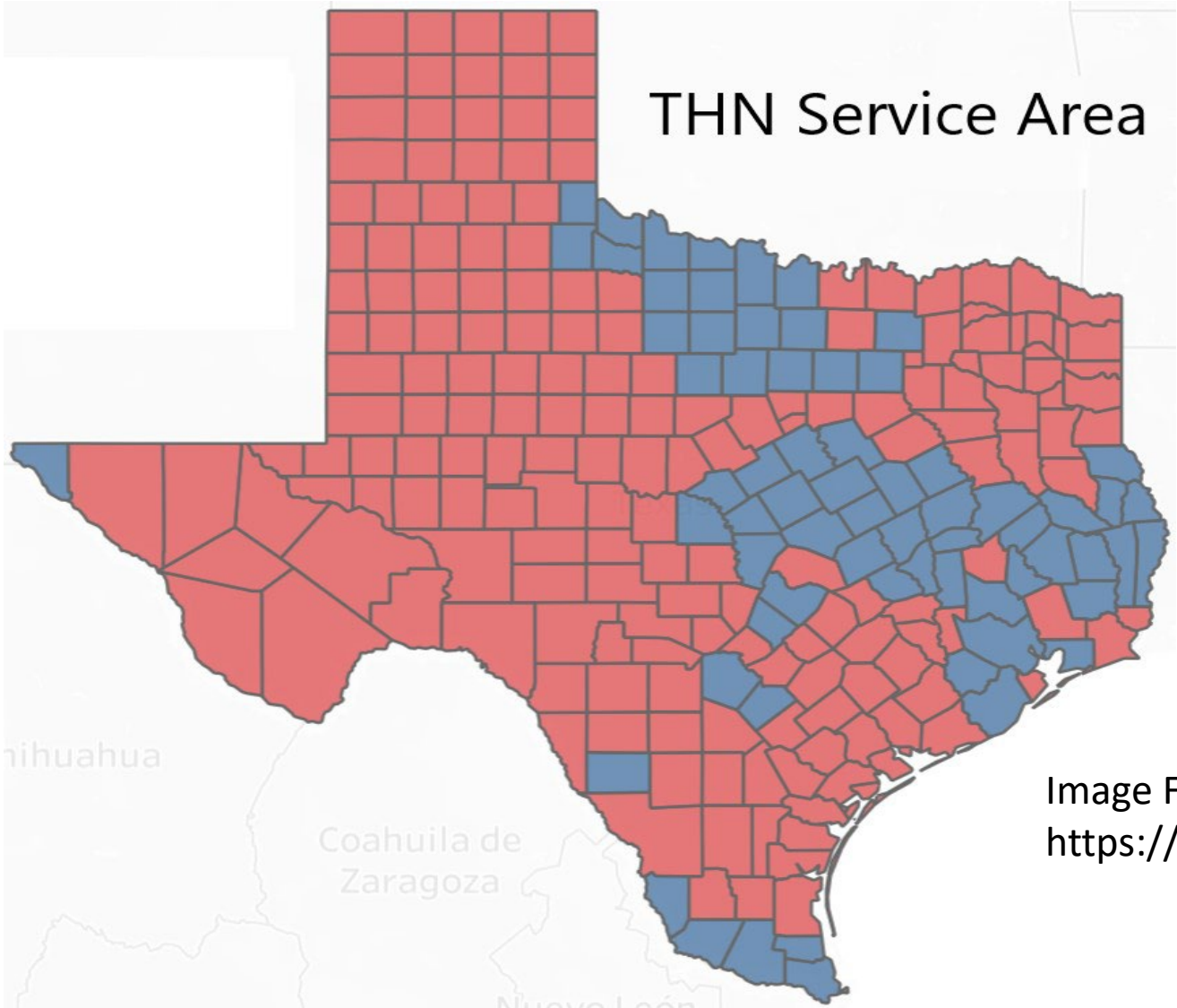
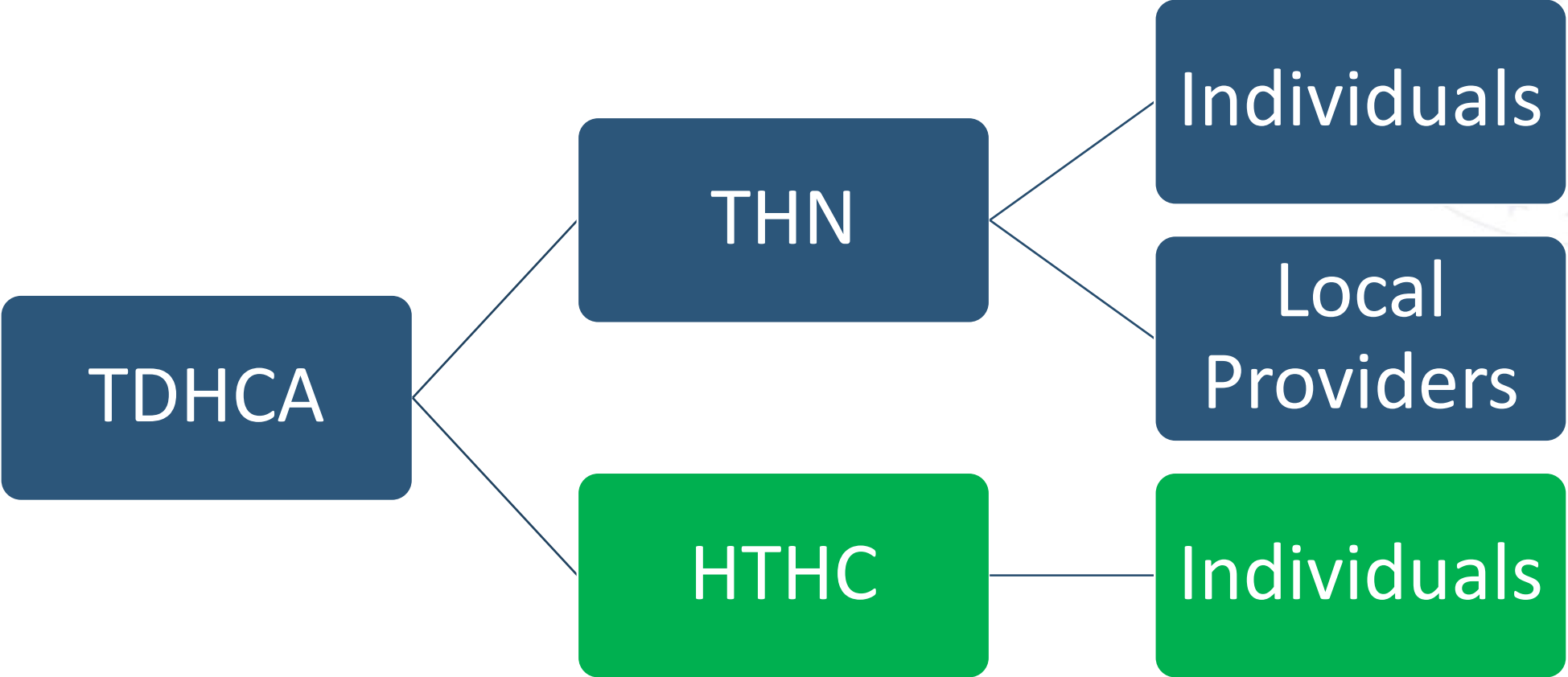


Image From THN:  
<https://www.thn.org/ehv/>

# Referral Process





# Program Performance Snapshot

- Referrals received: 410
- Housed: 30
- City/Counties served:
  - 1) Denton (Denton Co)
  - 2) Nash, Texarkana (Bowie Co)
  - 3) Galveston, League City (Galveston Co)
  - 4) Abilene (Taylor Co)
  - 5) Balch Springs, (Dallas Co)
  - 6) Johnson City, (Johnson Co)
  - 7) Forney, (Kaufman Co)
  - 8) Edna, (Jackson Co)
  - 9) Nacogdoches, (Nacogdoches Co)
- Random Facts
  - Average voucher size: 2 and 3 bedroom
  - Average days leased: 62 of the families leased
  - First voucher issued 3/15/2022
  - First move in: 4/25/2022



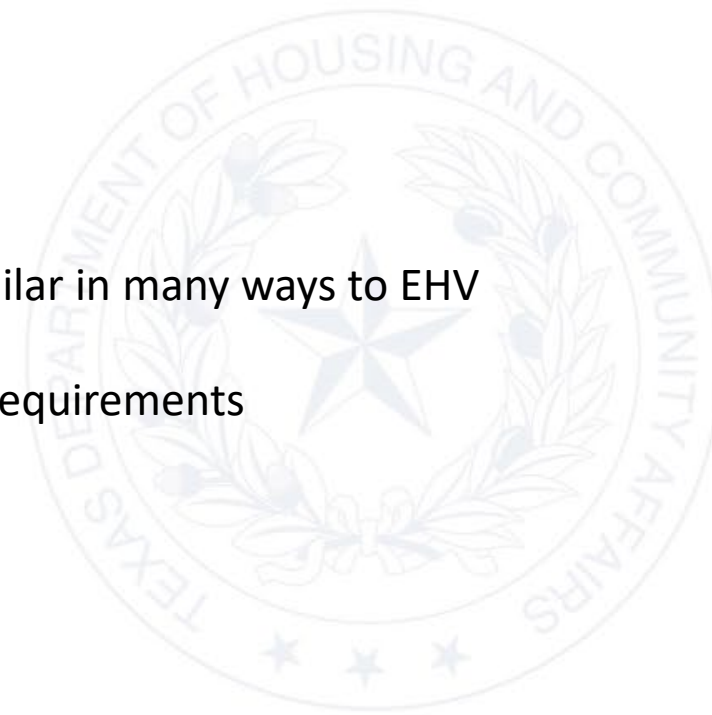
# Stability Vouchers Overview

HUD published Notice PIH 2022-24 that describes a new Section 8 activity that is similar in many ways to EHV

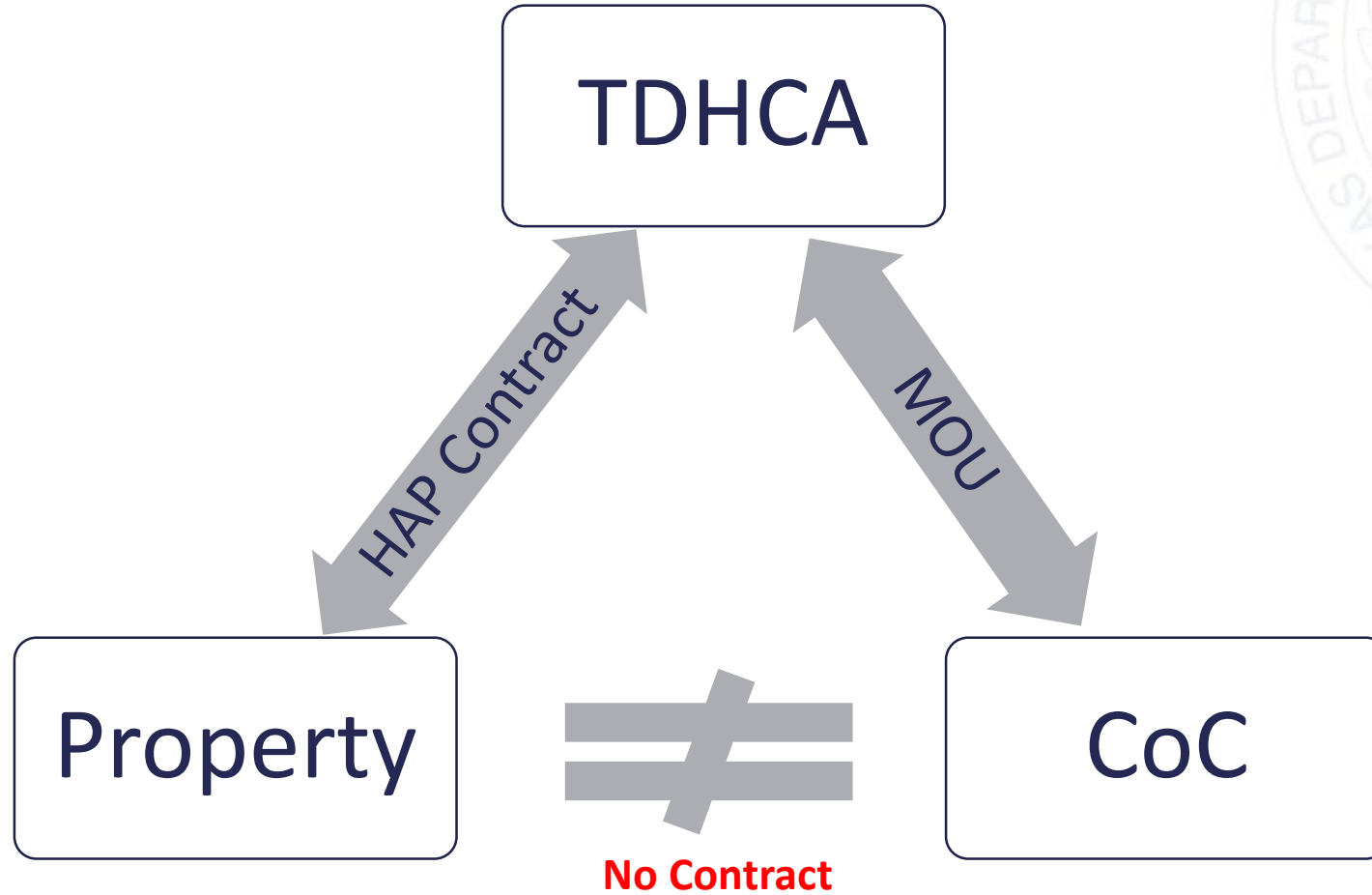
- Stability Vouchers are Section 8 Housing Choice Vouchers with specific eligibility requirements
- The Department will exercise its right to project-base these vouchers
- The number of vouchers is not yet known
- HUD requires a Memorandum of Understanding with a Continuum of Care organization
- Requires a partnership between the PHA and a CoC

**In order to be eligible for SV, an individual or family must meet one of the four eligibility categories:**

- Homeless
- At-risk of homelessness
- Fleeing, or attempting to flee, domestic violence, dating violence, sexual assault, stalking, or human trafficking
- Recently homeless and for whom providing rental assistance will prevent the family's homelessness or having high risk of housing instability
- Veterans and families that include a veteran family member that meets one of the above criteria



# Stability Vouchers Contract Arrangement



# Stability Vouchers: Project Based Notice of Funding Availability

- 1) October 13: TDHCA Board Meeting
  - Authorizes staff to submit a Registration of Interest to HUD
- 2) October 20: Registration of Interest due to HUD
- 3) HUD notifies TDHCA how many SVs it will receive
- 4) Within 90 days of the award date, TDHCA will need to secure MOUs with CoCs
- 5) TDHCA will publish a Notice of Funding Availability to recruit properties
  - Will publish a NOFA to recruit properties currently monitored by TDHCA
  - Will provide assistance to eligible properties and CoC to facilitate collaboration



# Texas Department of Housing and Community Affairs

Presenter: Spencer Duran

Phone: 512-475-1784

Email: [spencer.duran@tdhca.state.tx.us](mailto:spencer.duran@tdhca.state.tx.us)

Web: [www.tdhca.state.tx.us](http://www.tdhca.state.tx.us)



**September 28, 2022: TICH Quarterly Meeting:  
Outline for New Strategic Plan to Address Homelessness**

**EXECUTIVE SUMMARY**

**I. INTRODUCTION**

*The Texas Interagency Council for the Homeless (TICH) State Strategic Plan to Address Homelessness [new plan title TBD] provides a contextual overview of homeless response efforts across Texas and a recommendation framework to augment future statewide initiatives. This plan will outline a series of strategies guided by key goals, cross-cutting approaches, and replicable proven solutions implemented by communities across Texas.*

*TICH Staff envision this plan as a summary of innovative and effective strategies that are realistic, achievable, and that can build upon efforts at the local, state, and federal level to prevent and end homelessness in Texas. In order to achieve this goal, TICH Staff collected hundreds of comments from a wide range of stakeholders; interviewed dozens of homeless service providers, advocacy groups, and program administrators; and consulted with TICH membership workgroups. After careful review and analysis of this feedback, TICH Staff developed a robust framework that depicts the homeless response system's current state and suggestions from commenters on how the system can better serve all Texans.*

*Many factors such as family conflict, systems involvement, and loss of income contribute to individuals and families experiencing homelessness. Correspondingly, there is no 'one-size-fits-all' solution. However, several common themes across affected households exacerbate the challenges faced by different groups at each stage of their interaction with the homeless response system. For example, people of color, especially Black and Native Americans, are overrepresented in the homeless population and disproportionately impacted at every phase of the experience. TICH Staff will develop this plan with recommendations that support how the homeless response system in Texas can identify and respond to these disparities.*

*The public health and economic effects of the COVID-19 pandemic exacted a heavy toll on people at-risk of and experiencing homelessness. The public health impact of COVID-19 is magnified among people experiencing homelessness, who are far more likely to experience severe symptoms and die from COVID-19 than the general population.<sup>1</sup> From an economic perspective, while an influx of federal funding helped to mitigate some of the adverse economic impacts of the pandemic, it is still unclear the extent to which at-risk households and households experiencing homelessness will remain housed once these one-time funds are no longer available. This plan will outline best practices for public health crises, natural disasters, and other emergency situations specific to the homeless issue that aim to ensure a more cohesive, flexible, and resilient homeless response system for future emergencies.*

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<sup>1</sup> Perri, Melissa, Naheed Dosani, and Stephen W. Hwang, "COVID-19 and People Experiencing Homelessness: Challenges and Mitigation Strategies," *Canadian Medical Association Journal* 192, no. 26 (June 28, 2020): E716–19, <https://doi.org/10.1503/cmaj.200834>.

*This plan will serve as a guide on how the state and local communities can address challenges and meet the unique and overlapping needs of those at-risk of and experiencing homelessness, including Veterans, families, youth, seniors, survivors of domestic violence, individuals with complex physical and behavioral health needs, and individuals exiting institutions. Regardless of the precipitating event or circumstance, this plan recognizes strategies and solutions that prioritize safe, stable, affordable, and quality housing for all Texans.*

## II. VISION

*Creating a Plan that contributes to the tools available for addressing homelessness in Texas; that will strive for homelessness to be rare, brief, and non-recurring; and that focuses on all Texans having a safe, stable, affordable, and quality place to call home. [To be confirmed]*

## III. ISSUES

## IV. URGENCY

## V. PLAYBOOK

- a. Vision
- b. Key Goals
- c. Cross-Cutting Approaches
- d. Proven Solutions

## VI. POWER OF PARTNERSHIPS

|                  |                       |
|------------------|-----------------------|
| Proven Solutions | Local Accomplishments |
|------------------|-----------------------|

## VII. GUIDING PRINCIPLES

### **HOMELESSNESS IN TEXAS**

#### I. FACTORS

- a. Long-term factors (early 80s)
  - i. Deinstitutionalization of state hospitals
  - ii. Defunding of HUD
- b. Shortage of affordable housing stock
- c. Housing cost burden
- d. Dearth of long-term funding for supportive services – particularly mental health  
*[Re-evaluate upon collection of feedback]*

#### II. DATA

- a. PIT Count
- b. HMIS
- c. Coordinated Entry
- d. Other Sources for Subpopulations (TVC, TNOYS, etc.)

#### III. DEMOGRAPHICS

- a. Race and Ethnicity
- b. Gender and Sexual Identity
- c. Household Size/Type
  - i. Families with Children

- ii. Individuals
- iii. Unaccompanied Youth
- d. Veterans
- e. Survivors of DV
- f. Chronically Homeless Individuals
- g. Sheltered/Unsheltered
- h. Individuals with HIV/AIDS
- i. Rural Homelessness

#### IV. TEXAS' HISTORY AND PROGRESS

- a. Pathways Home 2012
    - i. Progress and challenges remaining from 2012 until now
      - 1. Local and State policy
      - 2. State programs
        - a. TDHCA
          - i. Emergency Solutions Grants (ESG)
          - ii. Homeless Housing and Services Program (HHSP)
          - iii. Ending Homelessness (EH) Fund
          - iv. Community Services Block Grant (CSBG)
          - v. Low-Income Housing Tax Credits (LIHTC)
          - vi. Section 811 Project Rental Assistance (PRA) – TDHCA, HHSC, DFPS
          - vii. Project Access Pilot – TDHCA, HHSC
          - viii. Housing and Health Services Coordination Council (HHSCC)
        - b. TICH Member Agencies
          - i. HHSC
            - i. Supportive Housing Rental (SHR) Assistance Program
            - ii. Texas Domestic Violence Transitional Housing Programs
            - iii. Healthy Community Collaborative (HCC)
            - iv. Community Mental Health Grant
            - v. Mental Health Grant for Justice-Involved Individuals
          - ii. TVC– Military Veterans Peer Network, Homeless Veterans Initiative, Justice Involved Veteran Program
          - iii. Other Agency Programs
    - 3. Continuum of Care (CoC) Background and Program
      - a. Background
      - b. CoC Program
        - i. Youth Homelessness Demonstration Program (YHDP)
- b. Impact of COVID-19
  - i. Initial response
  - ii. Federal funding programs
    - 1. ERA HSS



2. ESG-CARES
3. Emergency Housing Vouchers (EHV)
4. HOME-ARP
5. HHSP Expansion of Eligible Activities Funding Reallocation for COVID-19 Response

**ASSESSING AND ACTING ON STAKEHOLDER FEEDBACK**

I. METHODOLOGY – strengths and limitations

Feedback Channels

A. Organizational Interviews

*Table \_\_: List of Organizational Interviewees by Location*

| Organization  | City                                  |
|---|---------------------------------------|
| City of Amarillo Department of Community Development (Coming Home Program) (2)    | Amarillo                              |
| True Casa Consulting, LLC   | Austin                                |
| Foundation Communities  | Austin                                |
| Mobile Loaves and Fishes (Community First! Village) (2)                           | Austin                                |
| Ending Community Homelessness Coalition (ECHO)                                    | Austin                                |
| The Other Ones Foundation   | Austin                                |
| Texas Public Policy Foundation  | Austin                                |
| LifeWorks   | Austin                                |
| Texas Appleseed   | Austin                                |
| Texas Veterans Commission   | Austin                                |
| Health and Human Services Commission  | Austin                                |
| Texas Education Agency  | Austin                                |
| Texas Homeless Network  | Austin                                |
| Texas Council on Family Violence  | Austin                                |
| Texas Department of Housing and Community Affairs (ERA HSS; ESG, ESG CARES, HHSP) | Austin                                |
| Central Texas Youth Services  | Belton                                |
| Twin City Mission, Inc.   | Bryan/ College Station/ Brazos Valley |
| The Bridge Homeless Recovery Center   | Dallas                                |
| CitySquare  | Dallas                                |
| Metro Dallas Homeless Alliance  | Dallas/ Dallas County/ Irving         |
| Tarrant County Homeless Coalition   | Fort Worth/ Tarrant County/ Arlington |
| El Paso Coalition for the Homeless  | El Paso                               |
| Star of Hope  | Houston                               |
| New Hope Housing, Inc.  | Houston                               |
| Coalition for the Homeless Houston/Harris County (2)                              | Houston/ Harris County                |
| City of Killeen Homeless Outreach Team  | Killeen                               |

|   |                      |
|---|----------------------|
| Grace Campus  | Lubbock              |
| Open Door Lubbock   | Lubbock              |
| U.S. Interagency Council on Homelessness                                    | N/A (statewide)      |
| Haven for Hope  | San Antonio          |
| South Alamo Regional Alliance for the Homeless                              | San Antonio          |
| Central Texas Homeless Coalition/ Central Texas Council of Governments      | Temple               |
| Impact Clubhouse  | Temple               |
| Heart of Texas Homeless Coalition/ Heart of Texas Behavioral Health Network | Waco/McLennan County |

*\*Number in parenthesis in the left-hand column denotes the number of interviews conducted, if greater than one.*

B. Virtual Roundtables

C. TICH Survey

- a. Narrative, Defining Terms, Respondent Demographics
- b. *Pathways Home* Retrospective Assessment: Likert Scale Questions
  - i. Version One – State Agencies and Service Providers
  - ii. Version Two – All Other System Stakeholders
- c. *Pathways Home* Retrospective Assessment: Open Response Questions
- d. Proposed Category Assessment: Likert Scale Questions
- e. Proposed Category Assessment: Open Response Questions
- f. Open Response Section

D. TICH Workgroups

Summary of Results

A. Qualitative

- a. Dedoose Analysis – narrative
  - i. Transcript-derived field notes
  - ii. Comments
    1. Written
    2. Verbal

B. Quantitative

- a. Survey Likert Scale Feedback
  - i. Demographics of Respondents
  - ii. Differences Across Respondent Pools (TICH, External, Other)

Conclusions/Takeaways

A. Limitations

- a. Likert Scale Survey Results

B. Key Themes for Recommendation Framework

## **RECOMMENDATION FRAMEWORK**

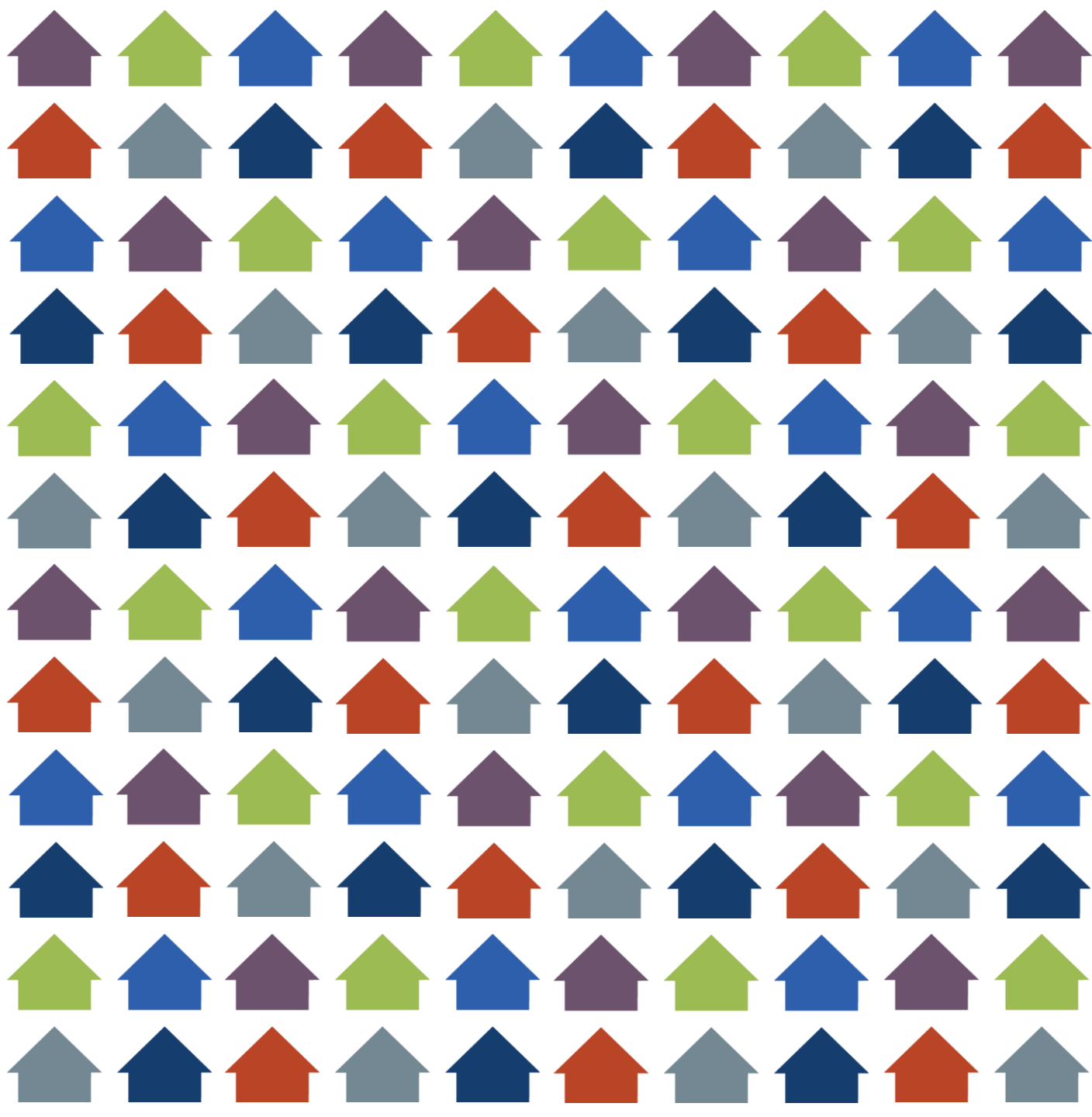
### I. CORE CATEGORIES

- a. Affordable Housing and Supportive Services
- b. Homelessness Prevention
- c. Data, Research, and Analysis

### II. CROSS-CUTTING APPROACHES

- a. State Infrastructure
  - i. Partnerships
  - ii. Programs
  - iii. Education/Training
- b. Local Efforts
- c. Emergency Response Planning
  - i. COVID-19
  - ii. Natural Disasters
- c. Addressing Disparities
  - i. Preventing and ending homelessness using an equity lens

*[Will be formulated primarily through analysis of stakeholder feedback substantiated by relevant research]*



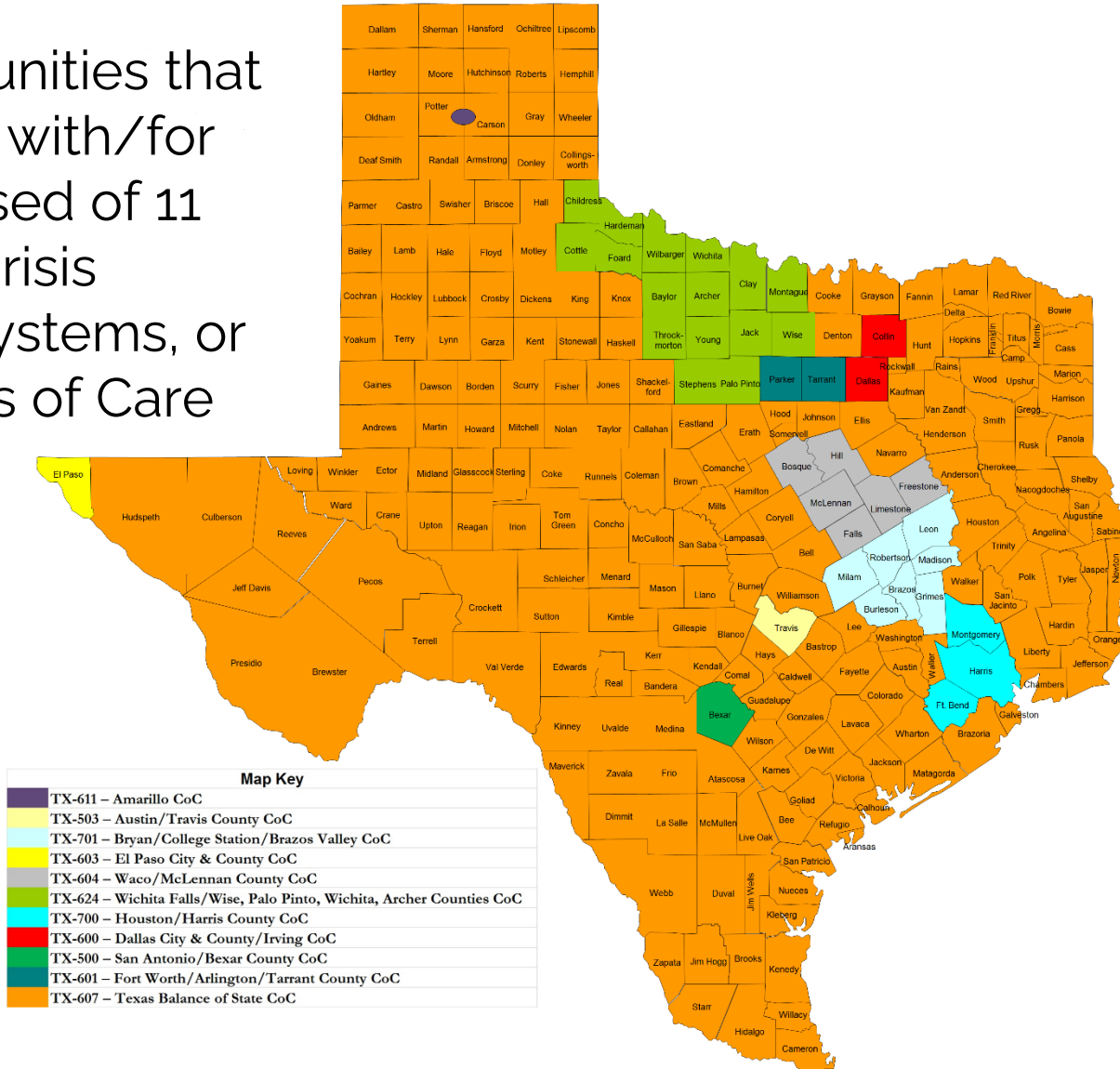
# Texas Homeless Data Sharing Network

Strategies For Change

[thn.org](http://thn.org)

# Homelessness in Texas

The communities that THN works with/for are comprised of 11 homeless crisis response systems, or Continuums of Care (CoC):

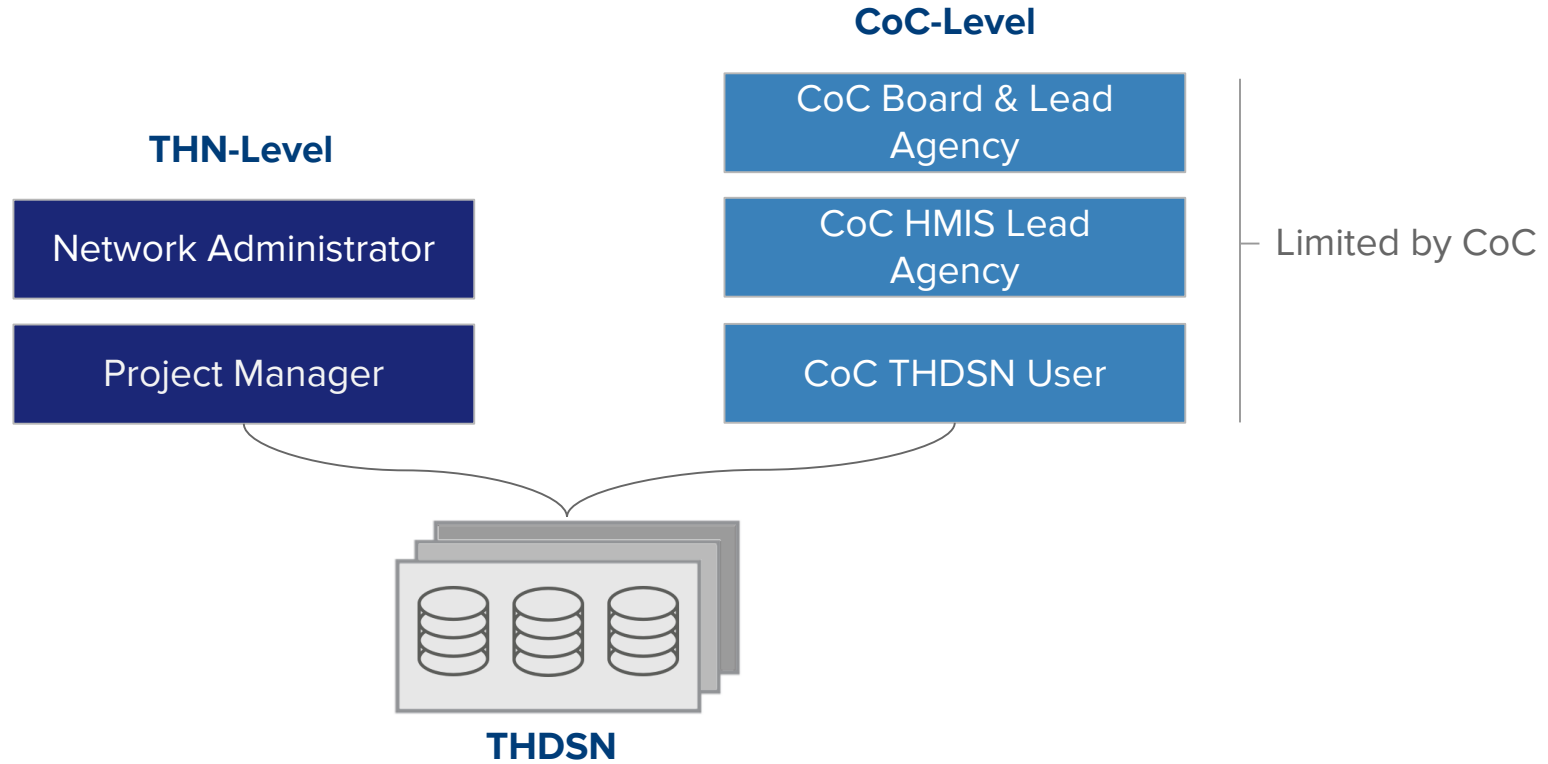


And THN is the lead agency for TX Balance of State CoC



# THDSN Roles

Phase I

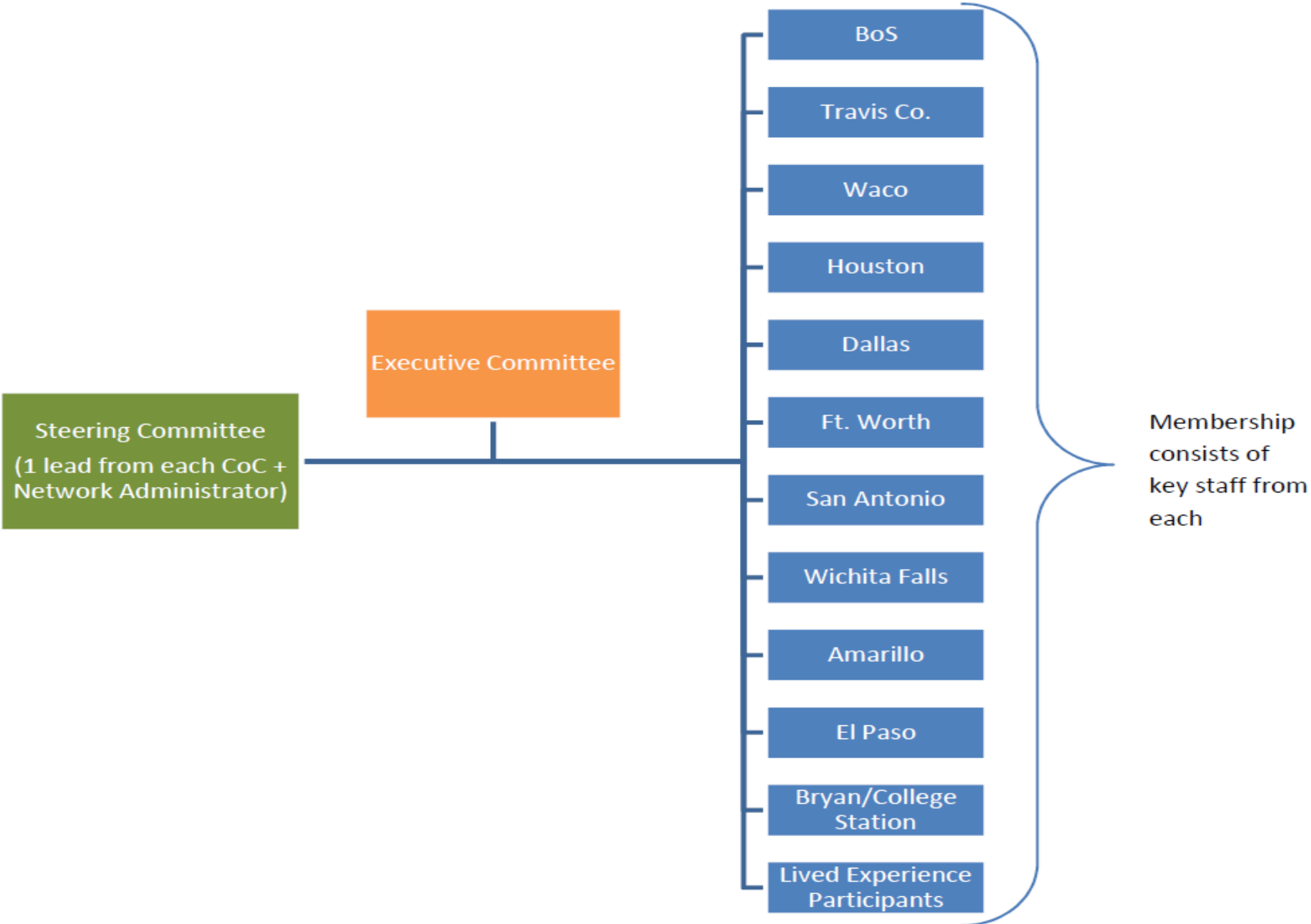


Phase II

Records de-identified



# THDSN Governance Structure



# Project Status

## CoC Cohort 1

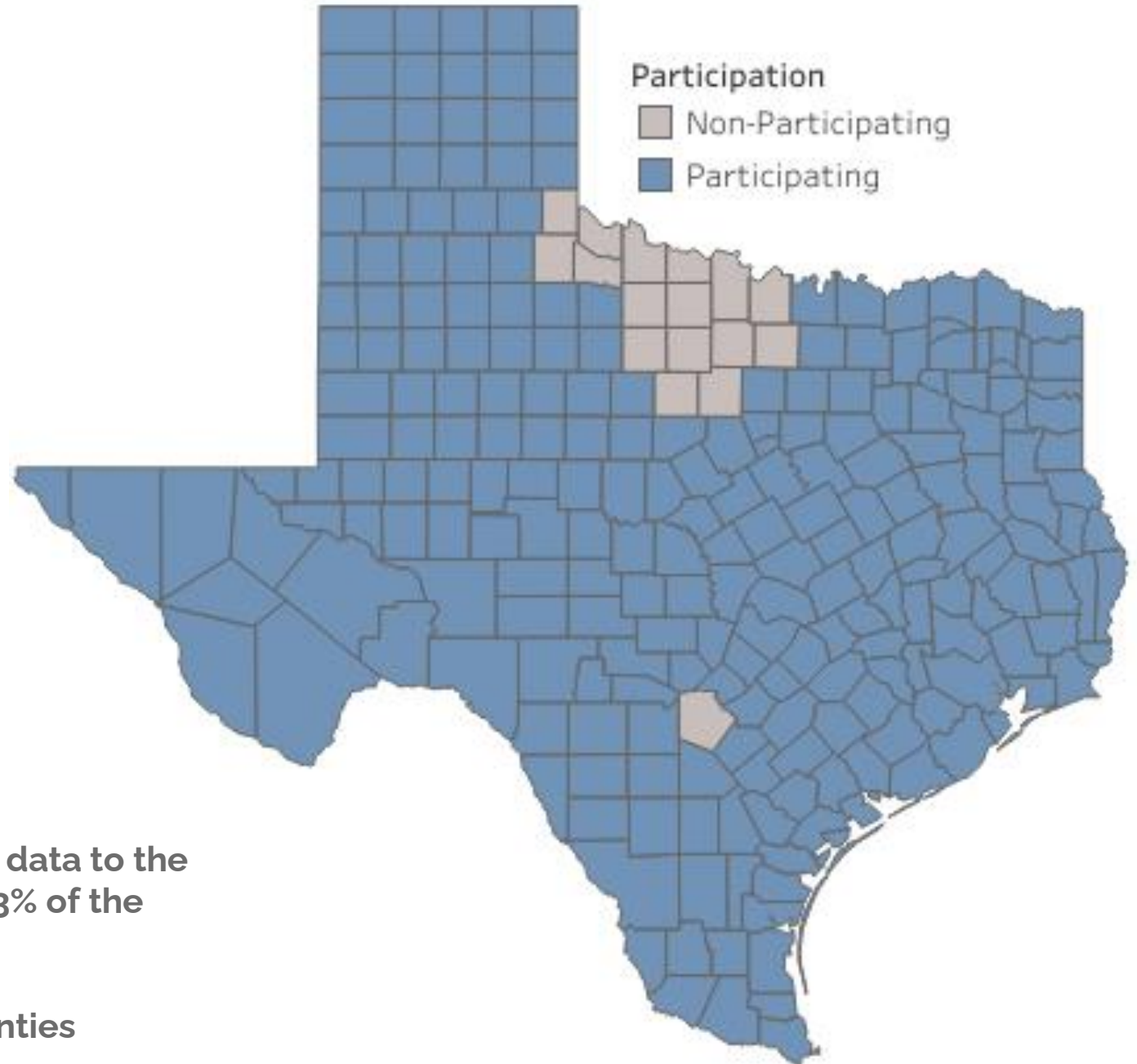
1. Texas Balance of State CoC
2. Houston/Harris County CoC
3. Fort Worth/Arlington Tarrant County CoC

## CoC Cohort 2

4. Dallas City & County/Irving CoC
5. Waco McLennan County CoC
6. Amarillo CoC

## CoC Cohort 3

7. El Paso City/El Paso County
8. Austin/Travis County
9. Brazos Valley



**The nine CoCs currently contributing data to the THDSN Data Warehouse represent 93% of the counties in Texas.**



**THDSN covers 237 out of 254 TX counties**



# Public Facing Data Dashboard

**49,800**

Homeless Households ⓘ

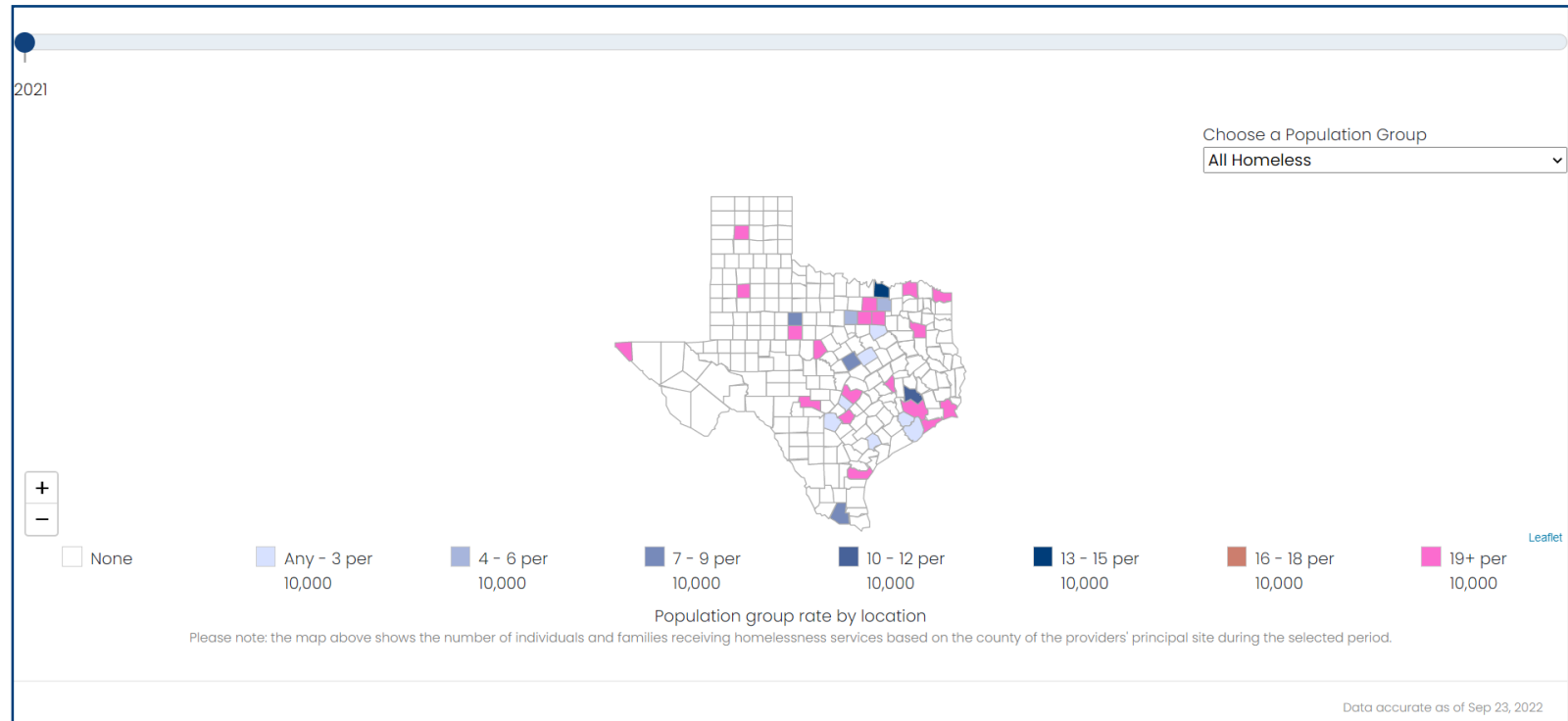
**20%**

Unsheltered ⓘ

**67,142**

Total People Experiencing Homelessness in 2021 ⓘ

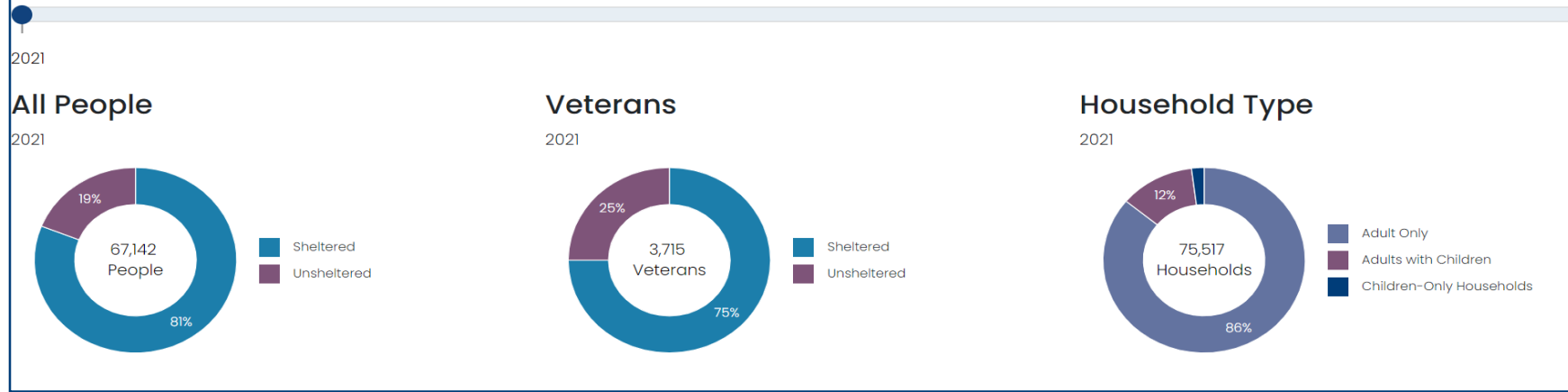
Data accurate as of Sep 23, 2022



# Public Facing Data Dashboard

## Choose Time Period

Select a quarter with the slider; this selection affects all charts below.



## Racial Composition

2021

Homeless Population



Overall Population

- American Indian, Alaska Native, or Indigenous
- Asian or Asian American
- Black, African American, or African
- Native Hawaiian or Pacific Islander
- White
- Doesn't Know, refused, or not collected
- Multi-Racial
- Other or Unknown

Choose grouping

Household Type

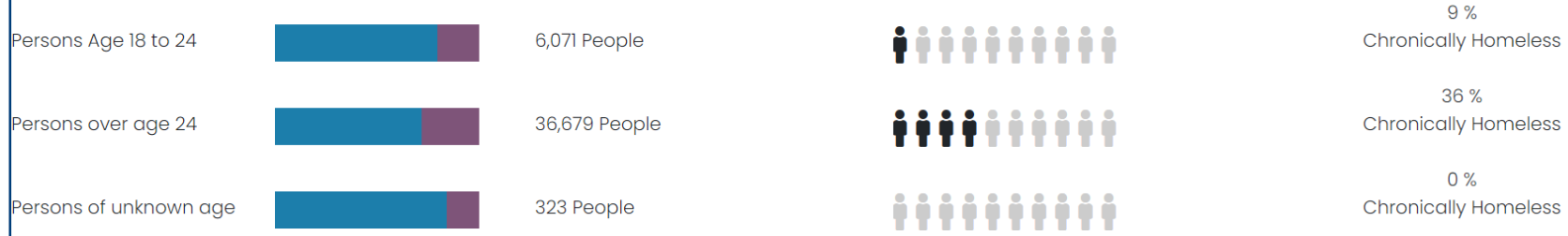
Sheltered Unsheltered

Chronically homeless people have been homeless for 12 months in the past 3 years and have a long-term disability.

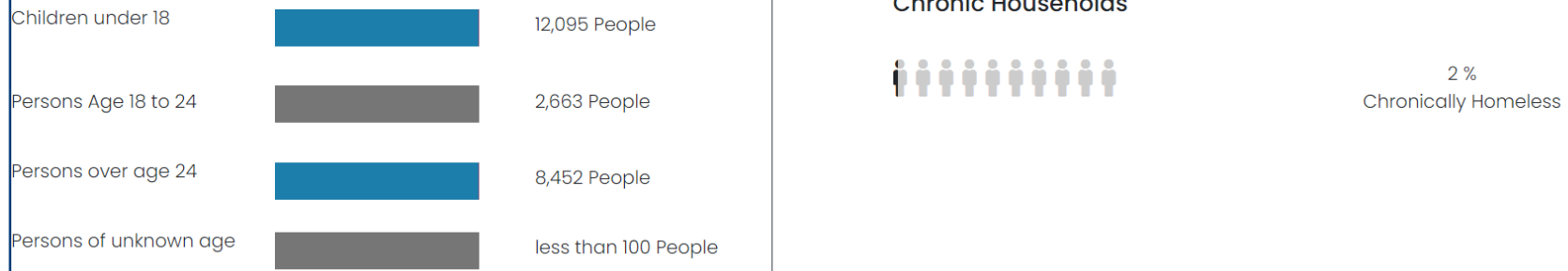


# Public Facing Data Dashboard

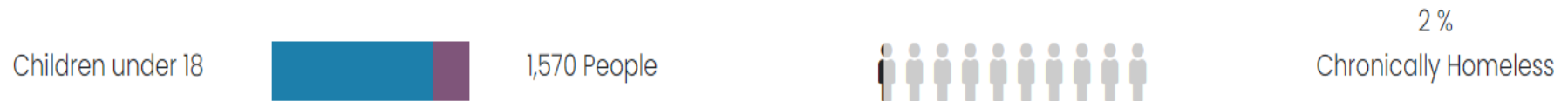
## Persons in Households Without Children



## Persons in households with at least one child and one adult



## Persons in Child-Only Households



Data accurate as of Sep 23, 2022

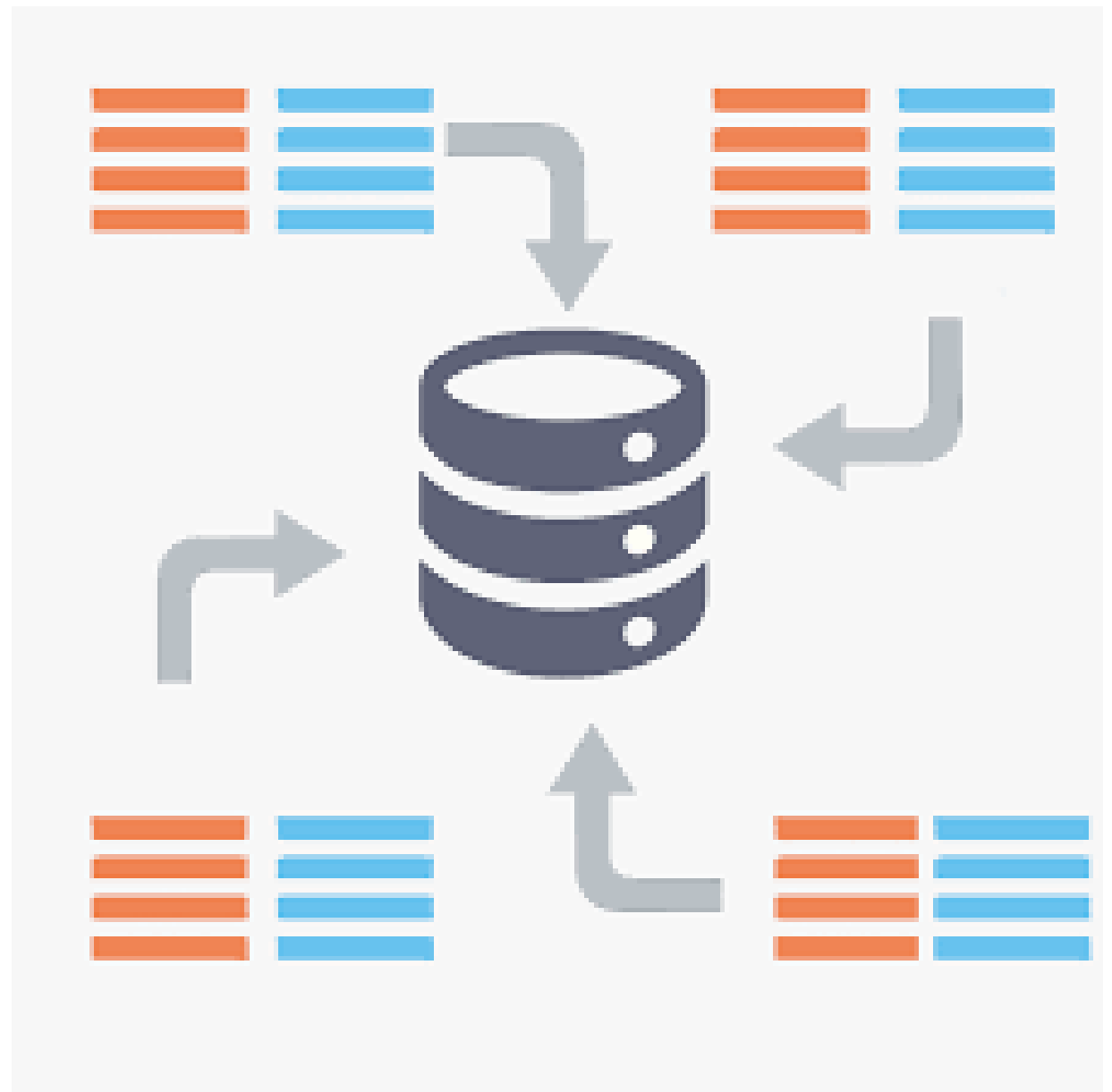


# Integrate Data Systems

People experiencing homelessness often interact with multiple agencies – housing, healthcare, law enforcement, and nonprofits providing support services.

Those organizations rarely share information with each other – a challenge that, if addressed, can be a game changer in the national efforts to prevent and combat homelessness.

Utilizing data to target resources where the needs are is cost efficient, data removes guesswork



# Expanding Partnerships to Enhance Care Coordination

Through data-sharing with Superior Healthplan, a Managed Care Organization (MCO), and the state's Health Information Exchange Agency, Texas Health Services Authority (THSA), Texas Homeless Network and our CoC partners will be able to provide supportive services and resources to high-utilizers of both healthcare and homeless systems.





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## Texas Homeless Data Sharing Network

Connecting Texans to  
make homelessness rare,  
brief and nonrecurring

The Texas Homeless Data Sharing Network is the largest statewide homelessness data integration effort in the United States and will improve the livelihoods of thousands of people experiencing homelessness throughout the state.

Please scroll down to learn more about this effort to make homelessness rare, brief, and nonrecurring in Texas.

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### Hurricane Harvey: Where It All Started

In 2017, Hurricane Harvey demonstrated the need for more efficient communication and collaboration between Texas' homelessness **Continuums of Care (CoCs)**. As people experiencing homelessness were being displaced and moving to inland regions

